

EMERGENCY SUPPORT FUNCTION # 13 - LAW ENFORCEMENT**PRIMARY**

ESF 13 Coordinator - Henderson County Sheriff and/or Henderson City Police Chief

LOCAL SUPPORT

Henderson City and County elected Officials
Henderson County Sheriff's Department
Henderson City Police Department
Henderson City Fire Department
Henderson County Volunteer Fire Departments
Henderson County Emergency Management
Deaconess EMS
Henderson City/County Rescue Squad
Henderson County Road Department
Henderson City Public Works

LOCAL RESOURCES

Henderson County Finance
Henderson County Sheriff's Department
Henderson City Police Department
Henderson City Fire Department
Henderson County Volunteer Fire Departments
Henderson County Emergency Management
Deaconess EMS
Henderson City/County Rescue Squad
Henderson County Road Department
Henderson City Public Works
Henderson City/County Airport

STATE RESOURCES

Kentucky State Police (KSP)
Commercial Vehicle Enforcement (CVE); Kentucky State Police
Kentucky National Guard
Kentucky Division of Emergency Management
Kentucky Division of Fish and Wildlife
Kentucky Office of Homeland Security
Kentucky Department of Justice
Kentucky National Guard

FEDERAL RESOURCES

Federal Bureau of Investigation (FBI)
Federal Department of Homeland Security

Federal Marshal's Office
Federal Department of Justice
U.S. Coast Guard

PURPOSE

To establish the basic roles and responsibilities for Emergency Support Function (ESF) 13 – Law Enforcement and Security, to provide for the safety and security of citizens and property during an incident. To establish command, control, and coordination of law enforcement personnel and to support emergency operations.

SITUATION AND ASSUMPTIONS

- In an incident many events will occur which will necessitate law enforcement and other safety measures for the protection of life and property.
- In an incident, law enforcement resources may be directly impacted and potentially degraded.
- Local law enforcement organizations must be prepared to support each other during emergency situations using available expertise, equipment, and manpower, to ensure efficient and effective emergency law enforcement operations.
- In most incidents, the major law enforcement tasks will include traffic control, cordoning off stricken areas, providing security for vital installations, crowd and access control, and assisting in dissemination of warnings to the general public, as well as generally maintaining law and order.
- During an emergency law enforcement action, uniformed personnel of law enforcement agencies are best able to initially respond and restore order because individuals in the public and private sectors will usually follow instructions given by law enforcement personnel.
- Terrorism and violent activities may result in emergency situations. Local law enforcement resources may be immobilized as a result of bombings, blackmail, sniping or other terrorist activity. Civil disturbances frequently result in injuries to persons and damage to property. Explosives and firebombs are common components of civil disturbances. Law enforcement resources will be fully mobilized for such occurrences.
- During an evacuation resulting from an incident, large numbers of people could be traveling in private and public vehicles to reception centers. In order to have an orderly flow of traffic and proper parking at the reception

center and shelters, there will be a need for traffic control personnel.

- The concentration of additional large numbers of people in congregate care facilities during a major relocation will necessitate additional police patrols to preserve orderly conduct.
- Additional law enforcement surveillance will be needed in the areas evacuated, to prevent looting.
- Evacuation of an area may necessitate the moving of prisoners. This will result in the need for additional law enforcement personnel during movement of the prison population and possibly at the temporary detention center.
- Law enforcement personnel may be called upon to perform functions other than their normal duties and actions for which they may have not been trained. Other emergency personnel, such as firefighters or public works employees, may be called upon to assist in the performance of law enforcement activities under the direction of the ESF 13 Coordinator and officers on the scene. Every effort should be made to determine if there are personnel trained for a specific duty, on hand, before untrained personnel are allowed into possibly dangerous areas or the performance of possibly hazardous actions.

MISSION

To maintain law and order, protect life and property, undertake traffic control, provide law enforcement support to other law enforcement agencies, guard essential facilities and supplies, and coordinate law enforcement mutual aid.

DIRECTION AND CONTROL

When an incident is anticipated or erupts, the ESF 13 Coordinator will coordinate the dispatch of personnel to the affected area(s). Those personnel will coordinate any requests for additional law enforcement resources and made requests through the ESF 13 Coordinator.

During a declared emergency or disaster, ultimate responsibility for direction and control of the law enforcement function is vested, by statute, in the Chief Executive Officer of the jurisdiction, e.g., the City Manager/Mayor of incorporated cities, and the County Judge Executive in the remainder of the county. Heads of individual law enforcement agencies have direct control over their own personnel and resources, and exercise direction and control within jurisdictional boundaries. The ranking law enforcement officer employed by the jurisdiction will exercise command over all law enforcement personnel deployed in response to an incident or emergency within the jurisdiction. Responses to incidents requiring resources beyond the capability of the local law enforcement agency will be coordinated through the ESF 13 Coordinator. The Chief

Executive Officer has the authority to request the Kentucky State Police for assistance.

Unless specifically designated otherwise, by the Chief Executive Officer, each local Chief of Police and County Sheriff has the responsibility for law enforcement within his/her proper jurisdiction. A line of succession will be established by each of these organizations to cover shifts and absences.

In the event of incidents involving fatalities, the scene may not be disturbed except to aid injured persons, or to protect bodies from further injury, until authorized by the County Coroner.

Law enforcement agencies shall utilize their normal communications facilities. The telephone will be utilized for routing communications and as a back-up to radio services.

Plans for evacuation areas and building/floor plans of county buildings should be available to law enforcement or security at all times.

Exceptions. Large parts of Kentucky are the property of the Federal Government and are administered by various Federal Agencies. Law enforcement on federal land is the responsibility of the appropriate federal agency.

CONCEPT OF OPERATIONS

Phases of Management

Preparedness

- Establish and maintain mutual aid agreements between local, county and state law enforcement agencies.
- Review Incident Procedures, Emergency Operations Plan and SOPs on a regular basis.
- Identify and maintain up-to-date lists of available resources.
- Develop and implement plans to recruit and train reserve personnel for law enforcement functions.
- Periodically inspect all protective equipment and apparel.

Response

- Coordination among law enforcement agencies, and with the County EOC, will ensure security for restricted areas, vacated hazard areas, essential industries, prisoners, emergency evacuees, and citizen shelters and emergency care facilities, as necessary.
- Law enforcement agencies will have responsibility for both warning and assisting the public relative to an evacuation, for traffic control in and near

an evacuated area, and for the security of such areas, pending the return of the populace.

- Once the County or a municipality issues a "Declaration of Emergency" proclamation, the issuing governmental body has the additional authority to effectively address the situation through its applicable departments.
- Law enforcement agencies will take part in life-saving and damage limiting operations, assist with public warning and help minimize public alarm, ensure all buildings are secured to prevent theft or tampering, and secure all unused law enforcement assets to ensure against theft, tampering or destruction.
- Additional law enforcement support will be needed for the maintenance, control and support of evacuation traffic control patterns, community reception and care facilities and for institutions such as hospitals, prisons, and mental institutions.
- Agencies will conduct search and rescue operations within each law enforcement jurisdiction.

Recovery

- The concentration of large numbers of people in shelters after an incident may necessitate police presence to preserve orderly conduct.
- Provide security and protection for evacuated areas, restricted areas, and/or damaged or critical facilities, to include controlled access to affected areas.
- Provide damage assessment reports for law enforcement facilities, apparatus, vehicles, and specialized equipment, including Command Vehicles, Communications Centers, and other specialized resources.
- Continue all law enforcement functions until emergency status is declared over, or until ordered to stand down.
- Finalize documentation of cost of operation survey.
- Critique operation and provide after-action report for updating plans and SOP's.

ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

The ESF 13 Coordinator will identify and coordinate local, state, and federal agencies to restore law and order and to protect life and property for the County.

GENERAL ORGANIZATION RESPONSIBILITIES

Operational control remains the same during emergency situations as during normal activities; however, operations may require 24-hour coverage, and a central point of overall coordination. The ESF 13 Coordinator must be prepared to assist in lengthy operations that start in response, continue through recovery, and involve clean up activities and return of resources.

SPECIFIC KEY POSITION RESPONSIBILITIES

Primary – The ESF 13 Coordinator:

- Will monitor and coordinate law enforcement activities.
- Is responsible for assessing the need for resources and support.
- Will coordinate requests for resources and assistance.
- Will maintain close coordination with public officials to determine public safety and security support requirements and help determine resource priorities.
- Will facilitate the resolution of any conflicting demands for public safety and security resources, expertise, and other assistance required/requested.
- Will coordinate tracking and maintenance logs on essential elements of information relating to arrests, injuries, deaths, personnel distribution, traffic control, and property damage.
- Will coordinate implementation of existing mutual aid agreements for law enforcement assistance.

Support

- Supporting Agencies will ensure their representatives to ESF 13 are properly trained and exercised on the plans and procedures relating to their work.
- Supporting Agencies will provide additional personnel and equipment to help with surveillance and special security of temporary storage facilities when requested.
- Supporting Agencies will provide additional personnel and equipment for access, traffic, and crowd control when requested by the ESF 13 Coordinator.
- Supporting Agencies will provide additional personnel and equipment for the protection of emergency responders and other workers operating in a high-threat environment when requested by the ESF 13 Coordinator.

Specific Agencies

County/City Law Enforcement

3/28/2023

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ESF # 13 - 6

- Tasks will include traffic control, cordoning off stricken areas, providing security for vital installations, crowd and access control, and assisting in dissemination of warnings to the general public, as well as generally maintaining law and order

City and County Fire Departments

- Assist with traffic control/manpower as requested

County Road Department and City Public Works

- Provide manpower and equipment as requested

Emergency Management

- Provide resources and assist in coordination as requested
 - Incident Command
 - Mobile Command Post
 - Drone
 - Search and Rescue
 - Hazardous Materials Incidents

City/County Emergency Medical Services (EMS)

- Provide medical support, treatment, and transport as needed

City/County Rescue Squad

- Provide Search and Rescue as needed and requested

REFERENCES

KRS 39A-G

The National Response Framework

The National Incident Management System

Kentucky Division of Emergency Management, State Emergency Operations Center,
Standard Operating Procedures

ESF 13 Standard Operating Procedures